

**Village of Cazenovia Planning Board  
Work Session Meeting Minutes  
August 2, 2011**

5

Present: William Hall, Chair; Richard Huftalen; Charles Macaulay; Anne McDowell; and Diane Webb.

10

Others Present: Kurt Wheeler, Mayor; William Carr, Planning Board Advisor; John Dunkle, Village Engineer; Mark Tierno; Pringle Symonds; Don Ferlow; Sue Berger; Chris Heberle; Carlos Gavilondo; Jennifer Gavilondo; Chris Clark; David Chase; Bob Croot; Kaleb Wilson; Joe Behan; Niki Bonney; Ted Bartlett; James Catella; Wayne Westervelt; Dorothea LaGinestra; John Rogers; Eileen Rogers; William LaRose; Virginia LaRose; Robert Kenna; Dan Riordan; Bitsy Ryan; Amy Mann; Kevin Mann; Laura Benoit; Kevin Johnson; Thomas Sigfield; Brad Gibson; Eric Lints; Lesley Owens-Pelton; Sean Reimann; Anna Reimann; Peggy Van Arnam; George Van Arnam; Mike Byrnes; Doris Webster; Howard Hart; Anne Ferguson; Bob Constable; Dave Widrick; Donna Widrick; Alex Simon; Heather Foster; J. Clancy; Robert Kent; Kevin Bernstein; and many others who did not sign in for a total of approximately 70 people.

15

20

W. Hall called the meeting to order at 7:00 p.m. and introduced the Board.

\* \* \* \* \*

**Cazenovia College, Site Plan Approval to Replace Natural Grass with Synthetic Turf**

25

W. Hall read the Public Notice aloud:

30

35

*Notice is hereby given that a public hearing will be held by the Planning Board of the Village of Cazenovia on August 2, 2011, at 7:00 p.m., or as soon thereafter as may be heard, at the Municipal Building, 90 Albany Street, Cazenovia, New York, on the following matter: Consideration of application by Cazenovia College for site plan approval for the replacement of the natural grass surface on the College’s athletic field with an artificial surface, with associated drainage improvements. The subject premises are located in a C-2 zoning district at the northerly end of Liberty Street. The subject application may be viewed at the office of the Village Clerk during the Clerk’s regular office hours. All interested persons will be given an opportunity to be heard on this matter. Dated: July 13, 2011; Katherine A. Burns, Village Clerk.*

40

W. Hall invited John Dunkle, the Village Engineer, to give his presentation first. And said that questions and comments from the Board members and audience would be entertained at the conclusion of Mr. Dunkle’s talk.

45

Mr. Dunkle explained some of the concerns he had and the response he has gotten from the College’s consultant. Here is his presentation: I was asked to review the College’s proposal and, in particular, the College’s Stormwater Pollution Prevention Plan (SWPPP) [pronounced “swip”]. It shows how the project will be developed and how it will affect stormwater runoff. I was charged with reviewing that plan to make sure that the College’s proposal did not propose any detrimental downstream impacts. This is an aerial photograph. (Mr. Dunkle pointed out the athletic field and surrounding streets on the photograph.) In 2006, the College expanded the parking lot. In the process of expanding the parking lot, they created a stormwater management practice. It was designed to mitigate all the runoff from the hard surfaces. Both of the existing fields drain into the

50 stormwater management practice. In theory, this practice should be designed to hold back excess  
water that may come off of the parking lot, slow it down, and then release it into the storm sewer  
system at a rate no greater than the previous conditions. For this particular project, we want to make  
sure that whatever was done on these two fields did not cause detrimental effects to the pond or  
anybody's property along the way. There is a Village storm sewer system. It passes underneath the  
55 existing turf field. The pond actually drains into the storm sewer system. It continues south and  
takes a turn and goes between two houses and eventually gets into a large storm sewer system on  
Lincklaen Street. All of the College runoff eventually gets into the storm sewer system that goes out  
to Lincklaen Street. Eventually it goes into Chittenango Creek. I was charged to look at the plans to  
convert these fields from natural grass to artificial turf. In their report, they contended that  
60 converting a natural grass field to an artificial surface would reduce stormwater runoff. I wrote a  
letter back and said I don't agree with that. I think that an artificial surface, the way it is proposed,  
would actually increase runoff. (Mr. Dunkle drew a cross section of the natural surface.)  
Underneath the grass is a layer of soil that gets compacted from all the traffic that goes on it. Go  
farther down and the soil reflects a more natural condition. When it rains, some water hits the  
65 ground and follows the root system down and can infiltrate into the existing soil. Some of the  
rainfall becomes runoff. A combination of both is happening now—infiltration and runoff. What  
the College is proposing to do is to remove all the (top layer of soil) and go down to a soil depth and  
build up a turf system from that. But their plans called for compacting of the soil—like starting to  
build a road—with heavy equipment to compact the soil and make it strong. Then there would be an  
70 underdrain system immediately above that. Above that, there would be 8 inches of stone. Then on  
top goes the rug with rubber stuff that is permeable (the artificial turf). The main purpose of  
artificial turf is to get the water off of the surface. The rug is designed to be completely permeable.  
Beneath that is porous stone. Then the water hits the underdrain—a pathway—then it hangs a turn  
to an easy pathway to escape. Just when the water wants to get into the soil, it can't because of the  
75 compacted surface. This is what the College was proposing. I said there is going to be more runoff  
from the developed condition. More water will reach the pond than existing conditions. I suggested  
that they alter the soil under the underdrain. Instead of compacting the soil, fluff it up—aerate it.  
What if the underdrain was not right on the button, but was above the fluffed-up soil? Then when  
the rain comes, it will pass through the underdrain and infiltrate into the soil and reduce the runoff.  
80 More water will go into the ground. The College has offered to do this. The College is proposing to  
do this to reduce runoff from the existing conditions. They have agreed to change their construction.  
Given that, I am comfortable advising the Village and the Board to support this proposal. With this  
system, they have adequately mitigated construction of the artificial turf. In addition to that, we  
know we are going to hear tonight a lot of concerns about drainage issues in the neighborhood.  
85 While the College has adequately mitigated the construction impact, there may be a desire on the  
Village's part to evaluate how well the pond is performing—either today or in the new scenario. I  
have requested the College to provide a new analysis, but that information has not been provided yet.

90 W. Hall clarified the term "mitigation" to the audience. It means that the runoff after construction  
will be no greater than the runoff before the construction. The situation will not be worse than now.

D. Webb wondered how the fluffed-up soil stays fluffed with weight on top of it. Mr. Dunkle  
explained that great care is needed during construction. The soil would be fluffed up and then  
carefully back onto it and fill with stone and build up on top of it. No equipment should be driven  
95 over it after it has been fluffed. The College engineer must certify that the soil remained fluffed up  
during the construction process. It will be challenging not to compact the soil.

100 Mr. Dunkle said he would be interested to hear from the public because he does not know where all the drainage problems are. He encouraged the Village to request that information from the College. He would like to know if the pond overflows during storm events. As-built data of the existing pond is needed; size, depth, volume and then input it into the computer model. Right now, the computer model stops at the edge of the field. It is unknown how the runoff flows through the existing pond or if it all gets into the storm pipe.

105 W. Hall asked Mr. Dunkle: As far as the actual construction of the artificial turf, as far as it affects that area, there is no greater impact using your method? Mr. Dunkle responded: If we put blinders on and only look at the construction of the field right now, it is adequately mitigated, but not including the pond. The College has not provided an analysis of the pond. We should see that.

110 Jennifer Gavalondo, a resident of Lincklaen Street, asked: In your drawing, there is soil then a black layer under the drain. What is that? Mr. Dunkle: More stone. If the water doesn't get into the subsoil fast, the water can sit under the pipes—under the field itself. It creates more storage for the water, more detention until the soil can absorb the water. Therefore, we have infiltration and storage occurring first.

115 An unidentified audience member asked: How does that tie into the present pipes under the field? Mr. Dunkle: There is a 24-inch storm sewer line going under the field, right through the middle of the pond. In the middle of the pond there is an outlet structure. There is also a 3-inch pipe coming into it lower. I want to see computer models of how that actually performs, as well as an emergency spillway for 1-year, 10-year, and 100-year storms. The underdrain system will discharge into the pond as well as swale drainage and drainage from the field. It sits in the pond and gets treated and then it gets into the stormwater system. It is not a direct connection. I would agree that is the proper way to do it. I am asking if the pond is adequately sized.

125 Mark Tierno, President of Cazenovia College: I thought it would be useful to make comments on why we want to do this. The rationale for it is important. Many people have been aware of how the College has worked to improve its student body. The goal of the College has been to make it as good as we can. We are trying to attract high quality students. We have made investments in our academic and student life programs and facilities in order to attract higher quality students. One of the areas we are trying to develop is our NCAA Division III athletic programs. This is important in terms of public posture. One-third of our full-time students are NCAA athletes. One important factor in meeting NCAA requirements for Division III specifies that every team sponsored must play a minimum number of games to maintain its status. We have trouble playing the minimum number of games because the climate can be challenging and sometimes we can't play our games. That has become a problem in maintaining our status in NCAA. Attracting and retaining highly qualified student athletes is a primary goal of the College. It has always been my assumption that better students are better for our neighbors and for our community. In addition to our inter-collegiate athletes, another 300 students play intramural sports. Spring and fall sports are limited due to the weather. Attracting students is easy because of the beautiful area and our excellent facilities and faculty. If you are an athlete and you want to play those last four years of your favorite sport, and you know you are not going to do it for a living, when you get to our field (our one athletic field), for a prospective athlete, that is the hardest sell. That is where we frequently lose highly talented students who have loved everything else until they got there. And that's a problem we need to resolve. Competition is getting greater and greater. Cazenovia is located pretty much in the center of one of the most competitive recruiting environments in the United States. Our principal recruiting area is Maine to Maryland, Virginia and DC. That is where we get most of our students. There are

130

135

140

145

150 600-700 colleges and universities in that patch of turf. Getting students to choose us is important for  
the future of the College. If other colleges have better facilities, it becomes an important element in  
making a decision. Our senior day for lacrosse was a day we couldn't play on our own field. We  
155 moved the venue to Chittenango. Then it is not a home game anymore and students can't walk up  
the street and see their friends play. It is a satisfaction problem we need to resolve. This evening we  
are asking for two things only. We are asking to institute this drainage mitigation system, the  
purpose of which is to assure that the runoff from the field is no greater than if we didn't do the  
project. Other questions can be asked, but they shouldn't relate to the approval of this project. The  
160 College is happy to participate in studies. The other thing we want to do is install a playable surface  
in the same location as our current field, with the existing program so we can experience a normal  
athletic season. There has been a great deal of conversation about this. To state for the record, there  
is no larger agenda here other than this field. We are not asking the Board to approve lighting for  
the field. There is no proposal for lighting. We are not asking for new roadways or access to the  
165 parking lot or field. We are going to use the existing. We are not asking for anything else. Our  
request is simply to proceed with this project to improve our existing playing field. I am going to  
ask Jim Catella to give an overview from the engineering standpoint.

165 Mr. Catella: The last time I was here, it was the middle of February. I work for the Clark  
Companies. I am a licensed Professional Engineer in the State of New York. All we do at the Clark  
Companies is design and build outdoor athletic fields throughout the Northeast. We do both  
synthetic turf fields and natural grass. The College retained us to look into this area. As the aerial  
photograph shows, this field is highly worn and compacted. You can see the bare areas in the grass.  
170 This is a highly compacted and highly erodible natural grass surface. It is susceptible to compaction  
because it is topsoil and has athletic use. When it rains, it sheet drains uncontrolled. We looked into  
the synthetic turf and I did a general design and gave a general presentation in February. My orders  
were to get into specifics and to develop a stormwater pollution prevention plan, submit documents  
to the New York State Department of Environmental Conservation (DEC), and coordinate with them  
175 to do all the pre-construction and post-construction stormwater calculations, quality and quantity  
controls, and erosion and sediment controls. As I am specializing in designing and building these  
fields, we hired an outside independent firm to coordinate with DEC and handle the technical side—  
all the calculations. I am going to introduce Dave Chase from Delta Engineering.

180 Mr. Chase: As Mr. Catella indicated, we were retained by the Clark Companies to look at  
stormwater impacts of the proposed field. We spoke with Ellen Hahn of the DEC. She was already  
familiar with the project. In the course of discussions with Ms. Hahn, we talked about the issue of  
demonstrating that post-construction stormwater flow would be equal to or less than pre-construction  
stormwater flow. It was agreed with her that being the case, we wouldn't need to model more than  
the immediate area of the field itself. The pond was originally constructed in 2006. There were  
185 concerns raised by the neighbors and DEC became more involved at that point. An explanation of  
how the process works is that a design will prepare a SWPPP for the project based on these criteria.  
If the project meets all those criteria and if you can certify with an engineer's stamp that the project  
meets all of DEC's design standards, that form is submitted to DEC. If they see anything that causes  
a flag for them, they retain the right to require more information. That happened in 2006 when DEC  
190 got involved. They reviewed the documents and wanted changes. At that point Ms. Hahn reviewed  
the design and requested changes to the pond and they were implemented. As Mr. Catella indicated,  
we looked at the pond in the original configuration and put to it what we thought were reasonable  
design assumptions based on the condition of the field, the fact that it is torn up most of the time.  
We put together a design as we felt it was appropriate from an engineering standpoint. Mr. Dunkle  
195 reviewed it and he had some concerns. We discussed it and came to an agreement as to what the

numbers are that we can live with. Mr. Dunkle proposed some design suggestions, such as raising the underdrains and restoring the subgrade. The drainage system consists of flat panel drains 1 foot wide by 1 inch tall and spaced on 20-foot centers. (A sample was passed through the audience.) They run across the field. They hit a common collector pipe that discharges to the pond. By elevating the underdrain, it creates additional storage underneath it. In fact, after running the computer model, the numbers do not reflect the storage under the pipes. The numbers are conservative. There should not be any negative impacts from the field. One of the questions Mr. Dunkle raised was the question of erosion. What we provided in our design in our original SWPPP is across the entire lower end of the field excavation, there will be silt fence to catch any sheet flow. There will also be drainage ditches around the field on the north, west, and east sides. There will be check dams installed at considerable frequency along those to intercept any sediment. There will be three open catch basins that will have protection around them. As part of the SWPPP, there are a number of things you have to go through and check off to certify, some of which are that cultural resources have been checked, a project review packet has been sent to the State Historic Preservation Office, and archeological impacts have been checked. They reviewed it and determined no significant impact. As it pertains to the quality of the water going through the system, the water passes through the synthetic turf carpet, which is two layers of woven and nonwoven fabric that is the backing of the carpet. In between all those grass fibers is 1 to 1-1/2 inch of sand and rubber material to essentially acts as a filter. Then the water drains through the gravel stone underneath, and then it has to go through the fabric that is around the underdrain panel before it leaves the system. Any water that runs off is getting filtered. In the current situation when the field is torn up, it has surface drainage running off of it which carries sediment into the pond. With the synthetic turf, there is no dirt being exposed to run off.

220 D. Webb inquired if the fabric layer of the underdrain flat pipe would deteriorate. Mr. Catella answered that it would not deteriorate.

W. Hall opened the discussion to the public.

225 Ms. Gavilondo asked if the documents submitted to the State Historic Preservation Office are available in the public record. Mr. Chase answered, yes, they are contained within the SWPPP.

230 Ms. Gavilondo asked if the drainage ditches along the field would be covered. Mr. Chase responded that the drainage swales would be open with mowable grass. The collector pipes all run west to east, then they hit a common 12-inch perforated collector pipe that discharges into the pond. The drainage swale around the field is outside of the synthetic turf area. Underneath the drainage swale is a perforated pipe. R. Huftalen asked if there is a pipe there now. Mr. Chase replied that he does not know.

235 Ms. Gavilondo commented that the existing swales are wet, especially on the west side. She wondered if the external swale area is included in the SWPPP. Mr. Chase answered that his company did not specifically look at that. The grass areas that would be restored outside of the turf field were considered. With the way the field sheet drains, some drainage comes into the existing swale that runs along the side. With the new field, drainage would not make it there, except for maybe a tiny bit from between the edge of the field and the swale, catching the runoff of the exterior slope.

240

245 W. Hall noted that looking at Drawing C2, that swale daylight drains to the pond. Therefore, that swale should remain dry unless the pond fills up. Mr. Chase said the plan should improve drainage characteristics.

250 Carlos Gavilondo, a resident of Lincklaen Street: I would like to acknowledge President Tierno's comments about having a conversation. I am very happy that we are having a conversation. That is due to the Planning Board instigating a public hearing on this. On July 11, Bill Hall called me and told me that Sue Berger had asked to come before the Board to present the College's plan to install the artificial turf field. By the way, 93 Lincklaen Street is the closest property to the pond that we have all heard about. When I hear "discharging to the pond," I hear "discharging to my basement." Since that pond was built, my basement has been wetter. The upper parking lot project was considered and approved before we moved in. We are new to Cazenovia. We live in the Historic District. We are only the fifth owners of our house that was built in 1830. We want to be good stewards of our home. It is the closest to this pond. It was built in 2006. Since that time, our basement has been perpetually wet. It was not before. So whenever I hear "drains to the pond," I hear "drains to my basement." It is an issue for me. We are having this conversation because the Planning Board advised me. I was the only member of the public here when the plan was initially presented. I expressed my concerns. Interestingly, my concerns were almost the same as what John Dunkle identified when he initially reviewed the plan. He said that water is going to be racing to that pond. I don't agree with the plan. If Bill Hall had not called me and I had not been there, I would not have even had an idea they were having this conversation. I am glad we are having it. This is primarily an issue of notice. When projects like this take place when this many people live around it, people have a right to know. They are significant projects and they will affect the drainage. That is the primary issue. That is my central concern. The drainage affecting my property is paramount for me, but everybody has a right to know. We are having this conversation because the Planning Board asked for this conversation to happen. President Tierno said they are only asking for two things: Installation of synthetic field and mitigation of drainage. However, the Planning Board's obligations go beyond the project. The Planning Board has to look at things beyond just what is requested now. They have to look at reasonable foreseeable factors that might occur as a result of the project. John Dunkle, the Village Engineer, was talking about how to mitigate the drainage and fluffing the soil. On paper, on design, it sounds great. However, he did also indicate that it is going to be very important for them to build this carefully if they are, in fact, going to achieve their objective. The issue is trust but verify. You can't verify when it is underground. How are we going to know that they have done what they intended to do and that it has stayed that way? There is really no way to do it. I want to tell you a story about the pond. In 2006 when the pond was initially constructed, it was constructed with very steep slopes. When we moved here, I had a three-year old son. Has anybody here been three or had a three-year old? Or had a grandkid that has been three? They like water, especially when it is hot. We were very concerned. We had four kids living on one side, three kids at that time—now it is four—living on the other side, and our two kids, and they were building a pond right next to my back yard. My wife and I called the DEC. Ellen Hahn came out and looked and said the pond was not constructed to design. The only way we knew was because it was on the surface—not subsurface like the current mitigation plan. We are not going to be able to see the fluffed up soil. She said it needs a gradual entry way so plants can take root and to prevent people falling in inadvertently. It was totally reconstructed. The College was not very happy with their neighbors at 93 Lincklaen Street at that time. I guess it is doing what it was designed to do, but my property is still wet. Whatever was done has adversely affected our property. With that history, I am very concerned with any other projects up here. Anything that affects the water up here and sends more water in my direction is bad. I mentioned that at the meeting on July 11 and I feel that same way today. I don't know how we are going to know.

285

290

295 Despite the design, once you put it underground, you are not going to know. With all that as  
precursor, I prepared some remarks for the Board. I have additional copies for the folks who are  
interested in receiving them. I want to summarize that we are having this meeting because the  
300 Planning Board called this meeting. My wife, Jennifer, and I sent around our notice on the evening  
of July 11 and then again later in the week. Subsequently, President Tierno sent out a note. My  
concerns are based on the water impacts and the impacts on the Historic District. The residential  
community that surrounds us is a very dense residential community. I don't know enough about the  
chemicals that might be used in the construction or maintenance of this artificial turf. I have been  
305 told there is a periodic maintenance that occurs that requires the turf to be treated. I don't know if  
that is included in the plan or not. Traffic and noise has not been addressed. At the meeting on  
July 11, Dr. Berger mentioned the hope that the field could be used for non-College events, perhaps  
the Empire State Games, and that would increase traffic significantly on Liberty Street, Union Street,  
and Lincklaen Street. We have not heard a lot about the construction schedule—how long it would  
310 take. I understand they are not asking for lights. Nevertheless, I think there should be some  
consideration by the Planning Board in terms of lights. I will jump to the requirements of State  
Environmental Quality Review (SEQR). Since the project is substantially contiguous to an historic  
district, under SEQR this would be a Type I action. Type I actions carry a presumption that an  
Environmental Impact Statement (EIS) is needed for the action. This district was designated on the  
315 National Register of Historic Places in 1986. The athletic fields directly affect houses that are within  
this district. I would argue that is substantially contiguous to an historic district, falling under this  
section and make this a Type I action for the Board's consideration. In summary, I propose that the  
plan does not address a lot of the critical issues that are raised in this document. We do have them  
available for the College. These need to be addressed, even though the College would request that  
320 review be circumscribed. The Board does not have that luxury. The Board must require the  
preparation of an EIS to fully consider the environmental impacts and to allow the Board and the  
public to have a systematic review of the environmental impacts.

325 Eric Lints, a resident of Union Street: I am a member of the Cazenovia Area Conservation  
Commission (CACC) and adjunct lecturer at Cazenovia College since 1996. I am an advocate of  
this project, but I am also skeptical of the fluffed soil and a way to verify that it remains fluffed.  
Will there be core samples during the construction process? I am concerned about the construction  
access point coming down Liberty Street. Are they going to make sure that there are runoff mats for  
the trucks and make sure runoff goes onto College property? While there is going to be silt fence  
330 installed, I am concerned that it won't be installed well or maintained. I would like to see some  
regular review of the condition of the silt fence. If it is not properly maintained, it will not work. As  
far as the excess sheet drainage, I think there is a simple solution. If you put a shallow perimeter  
drain covered with stone around the edge of the field, it can pick up any excess sheet drainage that is  
not picked up by the field. Also, you need a separation between the natural turf and the artificial turf  
335 to act as a reservoir. My major concern for the project is the traffic on Liberty Street. We currently  
have a problem with excess speed. With increased usage there will be increased traffic and  
problems. I am concerned about the health of the College and the Village. On that tiny Liberty  
Street there are 18 children aged 14 and younger. It is densely populated with children. Six of the  
buildings on that street belong to the College. My community's biggest concern is for any accidents  
that might happen.

340 Kurt Wheeler, Village Mayor and resident of Liberty Street: I would like to address four topics. I  
would like to give some background on the C-2 zone. In general, this is a project I do support, but  
with conditions. The C-2 District is intended to recognize the unique character and needs of post-  
secondary educational uses, and to allow the development of such uses within the district in a

manner compatible with surrounding properties. This district includes parcels that have historically been devoted to post-secondary educational use but which are adjoined by established residential neighborhoods, which necessitates particular precautions to ensure the compatibility of the post-secondary educational use with adjoining residential uses, so that new and modified post-secondary educational uses may be established without adversely impacting residential neighborhoods and the character of the Village. I would like to see the project proceed, but mitigate the negative effects. The second point I would like to make is how to do that. I think eventually it should be approved, but with explicit conditions. Approval should clearly condition that the field cannot ever have lights. The capacity is directly related to use. Approval should clearly condition that the field cannot ever have stadium seating. There should be reasonable limits on the volume of use. The only streets that feed the facility are narrow residential streets. The third part is a bigger picture. There was meant to be a partnership between the College and the Village. The overlay district in the Comprehensive Plan of 2008 allowed for increased flexibility in zoning to assist the College in achieving its institutional goals while restricting its encroachment into residential neighborhoods. I believe the Village should live up to its commitments to the College. I would also ask that the College live up to its commitments with regard to encroachment into residential neighborhoods. I think Carlos addressed very effectively the issue of communication. As a long time member of the Village government, I eagerly seek active, effective communication with the College. If this project is so important to the College, why was there no communication from the concepts in February until four hours before the July 11 meeting when the plans were dropped off? Why was there not greater communication? This is a real issue the College needs to work on. This is essential for a good partnership. I want to support the College.

William LaRose, a resident of Lincklaen Terrace: I have lived for 50 years adjacent to the College area. The reason I'm here is that there was a flyer in my mailbox. There are a number of concerns with this plan: Drainage to abutting properties, increased use and access, increased traffic, stadium seating, and lights. It is not unreasonable to believe these structures would follow construction of the new field. My concern is that there will be lighting 20 feet in the air and a stadium with a big crowd of people in this location. The College now goes to other colleges. Is this arrangement right for Cazenovia? Is it possible for them to consider obtaining some land south of the Village where they can build a stadium?

W. Hall: The Planning Board has a lot to consider. I want to simplify things by saying that if lighting is proposed, the College would need to come before the Planning Board for that issue. Lighting is not requested, so it is a non-issue right now.

Ted Bartlett, a resident of Emory Avenue: I would like to reiterate what Carlos and the Mayor said. I think Dr. Tierno made an excellent point of why the College needs to do this. It should be doable between the College and the Village. But the Planning Board is charged with making sure that all rules and regulations are followed and all questions are answered. If questions are not answered, then the project does not proceed. I had a question about the pond. You talked about there's not going to be more water, but what about the speed of the water? It seems to me that if the water goes faster into the pond, it will come up higher and quicker and maybe the pond will not be adequate. Maybe the size, adequacy, and capacity needs to be addressed. Another point, that Carlos mentioned, is the SEQR Type I. The project is not next to a National Register District, it is in the middle of the National Register District. Under DEC rules, it definitely would be considered a Type I action and all requisite planning should be required by the Village.

390 Pringle Symonds, President of the Cazenovia Preservation Foundation (CPF): I have a letter for the  
Planning Board I would like to read aloud.

*The mission of the Cazenovia Preservation Foundation is to protect historic, agricultural and natural resources in and around Cazenovia for the benefit of the community.*

395 *Therefore, the Board of Directors is obligated to preserve the character of the National Register District in the village. CPF members worked to obtain that distinguished designation for the Village and the Village recognized its validity by using the NR District boundaries in creating its own Historic District.*

400 *The proposed improvements to the College athletic fields will affect well established neighborhoods on all sides thereby affecting the character of a large section of the village. The quality of life on these streets in the historic district may be altered by what happens on the field: Sullivan, Union, Liberty, Lincklaen and Nickerson. Outside the district but with access to the field is Lincklaen Terrace.*

405 *CPF requests that a full assessment SEQR be required of the College. Our village historic resources have been recognized as nationally important -- not just significant within the state of New York. The magnitude of the project is great in that it will affect many residents and property owners. Approval may conflict with the goals of the village and town comprehensive plan adopted in 2008.*

*As I understand the SEQR criteria for determining the impact of the project include:*

- 1- its setting
- 2- its duration
- 410 3- its irreversibility
- 4- its magnitude
- 5- the number of people affected
- 6- substantial change in the intensity of use
- 7- the creation of a material conflict with a community's current plans or goals as officially
- 415 approved or adopted
- 8- the impairment of the character or quality of important historical, architectural, or aesthetic resources
- 9- impairment of existing community or neighborhood character

420 *The public has a right to participate in the evaluation of a project that will affect so many people. CPF urges you to do the long form SEQR and give this matter the attention it should have.*

*For your information I have enclosed a NR district map -- it is essentially correct though done in 1991. In addition there is an article on how the National Register may be used by residents.*

*Sincerely ours,  
Pringle Symonds, President*

425 Ms. Symonds: I have submitted a couple of relevant pages from the existing Town and Village Comprehensive Plan of 2008.

430 Kathy Knoff, a Liberty Street resident: I have come before the Planning Board twice. I have put a lot of thought into my property. I have done some renovations and I did not use plastic windows because I did not want to degrade the neighborhood. I am a little bit surprised that you have already gone past the fact that it is okay to put a large plastic field behind a lot of houses in our neighborhood. Personally, I don't understand how it is so easy for the College to do something so large when I can't even put in a window without going through the appropriate thought and process.

435 Sean Reimann, a resident of Lincklaen Terrace: I grew up on Lincklaen Drive. I always enjoyed the College field. Is the elevation of the existing field going to increase or decrease? Mr. Catella

answered that basically the elevation change is going to be minimal. The finish grade of the new field compared to the existing field is going to be more uniform with better planarity. We will  
440 remove topsoil and replace it with porous stone and the synthetic turf. In general, the grade will not be changed much at all. We are talking inches. Although some of the perimeter ditches and swales will be more pronounced, but still mowable. In general, you won't see much of a change. It will be maybe an inch or two higher.

445 Mr. Reimann: Is there anything in the plan that refers to how the field will look? When I look out now I see green grass. I don't see lines, numbers, goal posts, or anything else. The new field will have lines. Now it is an athletic field. Will there be anything that mitigates seeing that, such as plant material or trees? Mr. Catella: There are no plans for plantings.

450 Mr. Reimann: The College owns the property that houses the president. Will the College give up that property to make a new entrance to the field? Dr. Tierno: The College's approach has been to change as little as possible. Part of the problem with meeting everyone's needs is that everyone has different needs. Some people want open space, some want trees or fences. The field does have lines on it when we play. If you look the day before a game, you will see lines. The idea of putting in a  
455 new access point has come up many times. Every time it came up, we said that we have no interest in pursuing that. We do not want to change the character of Lincklaen Terrace. We don't plan to do that. We have no intention of doing that. Our plan is to change the playing surface of the field and not the rest of it. There is a great deal that will continue to be grass. Our plan is to be as minimal as we can manage and still have a surface that our athletes can play on in April.

460 Anna Reimann, a resident of Lincklaen Terrace: We would have trucks on our street. Dr. Tierno: Staging would have to be done to minimize impact on people. A project of this nature is not really that big. We are talking about weeks, not months. The duration of the impact is very brief. We can work with the Clark Companies and the Village so that access does not disturb lives. There are rules  
465 on the books and we have to follow those rules.

Don Furlow spoke on behalf of the CACC: We were asked to look at the plans. Mr. Dunkle did a good job and I read his report. I agree that the College addressed the site and not the pond. They need to be looked at together—the whole property. The 2% perpendicular slope of the field is ideal.  
470 The submitted report says that the field has HnB soil, which is a primary agricultural soil in Cazenovia. The master plan talks about avoiding those types of soils. But they have been voided already by using them as an athletic field. This is a primary agricultural soil and they threw it on the table. The silt fence symbol the silt fence will carry across the entire field. However, the plan shows the silt fence ending and beginning again, which leaves a section of the pond unprotected. This is  
475 minor, but needs to be addressed. There is a wealth of details included in the SWPPP, but there should be some specifics from the Planning Board. There is approximately a 6-foot embankment at the northwest corner and probably a 10 or 12-foot embankment at the northeast corner. The 1:3 slopes should be protected. The details show, although not specifically spelled out in the plans, that erosion control will be used. Materials should be spelled out, such as wood fiber, jute mesh, etc.  
480 Plans do not show stockpile locations. Topsoil will be stripped. Stone material will be brought in. There will be other materials such as drainage pipes. Will other locations be used or will there be on-site stockpiling? The anti-track area that is shown is basic in size and we should make sure it is checked regularly. The SWPPP does not include any plantings. I question if there should be some plantings. Is there a maintenance plan for the field? I didn't see it. Will they use detergents?  
485 Washing? Will the pond remain as a collection point with aquatic life? Will the detergents affect such life?

490 D. Webb said she did not understand about the agricultural soil. Mr. Furlow explained: In the Master Plan adopted by the Village, prime agricultural soils are listed and should be preserved. It is in the table from the soils book that it is a prime agricultural soil. I am saying I don't think it is a prime agricultural soil anymore and has not been for many years. It is a moot point, but it is a point that is out there because it was listed.

495 W. Hall spoke: I believe the consultant for the College is optimistic as far as the drainage characteristics of the soil. The difference between what John Dunkle, the Village Engineer, said and what the consultant said was that Mr. Dunkle said the College was assuming that the soil does not drain very well or it drains too well. It was just a change in the coefficient of drainage that they argued a little bit about. But they did come to an agreement that construction of this turf would not adversely affect the area.

500 Ms. Gavilondo: Dr. Tierno said one field is proposed. Why does it look like two? W. Hall: It was explained to us early on. It is one field if you go east and west. But the configuration allows them to have two practice fields of half size.

505 Ms. Gavilondo: There is a really clear view onto the field from Lincklaen Terrace now. It may be worthwhile to speak to the folks who live on that street to find out if they would like plantings or some screening. Some people have no buffer. I would not want my yard next to an artificial turf field. Does the College have plans to fence in the field?

510 Dr. Tierno: It is an interesting idea. I have not done a study on that. I don't know how people would react to that. We are trying to have as little impact as possible because of the people who live around it. We have really limited this project. We are not trying to have a stadium. We have no intention of having a stadium. A stadium would be out of place in the middle of a residential district and just would not belong there. We are trying to allow an athletic field very modest in footprint compared to the entirety of the property. It is very limited, but large enough to play soccer and lacrosse. We have men's and women's soccer and lacrosse play on this field and right now they don't get to play all of either season on the field. We do not have any plans relative to a fence or plantings, but we can converse about it. It is my assumption that people who have a view want to keep it. My assumption is that people who did not want to keep the view would have done something about it. Those who don't want to keep the view, can do plantings on their own.

520 Dave Widrick, a resident of Lincklaen Terrace: My property backs up to the College and we get along great. I like it the way it is. It is fine with me. I don't want any trees or fence.

525 Bitsy Ryan, a resident of Lincklaen Terrace: I have lots of stuff between my property and the College and I like it that way.

530 Kevin Johnson, Cazenovia College men's lacrosse coach: I am speaking on behalf of the players. We don't have any place to practice. We have been traveling in vans and buses to practice elsewhere—mostly out of the zip code. We need some place to practice. Right now we are sharing gym time with every other team at the College. The gym is 1/4 the size of a regulation lacrosse field. When we play out someplace, I'm telling the kids what a great place Cazenovia College is, but we don't have a place to play. Hopefully we can get more recruits and have some home games.

535 George Van Arnam: Does the College have just the two sports? Dr. Tierno: Yes, men's and women's, for a total of four teams. Lacrosse starts at the end of January and in February we scrimmage and play our first games.

540 Amy Mann, a resident of Sullivan Street and a Village Board member: I have a rising tenth grader who lives lacrosse and soccer. I understand fields. I have spent half my life on a field. He is going into tenth grade and he is probably going to play college lacrosse. His college choice will be based on if it has a great field. Cazenovia College is behind the curve. Attracting higher quality students will be good for the Village. I am open minded about this project and I hope it succeeds. What I am not open minded about is the way this got started. I had hoped for more openness from the College.

545 This was not on a public agenda. Four hours before the meeting is not long enough. Any other place where plans arrived four hours before the meeting would be told they would be on next month's agenda. I commend Carlos for notifying people. My interpretation of the minutes was that Dr. Berger gave a number of reasons not to stall the project. I do hope the College is serious about being open minded about sharing the facility with the high school. Do think there are some

550 synergies there.

W. Hall: Sue Berger tried to contact me the week before the July 11 meeting, but I was unavailable. She knew there was no sense in coming to the Planning Board until the College had received a letter from the DEC approving their SWPPP. DEC dropped the ball. They completely lost the submittal.

555 As a result, instead of getting it two weeks earlier, they got it the Thursday or Friday before the meeting. I made contact with Sue Berger on July 11. I remember that day because it was my birthday. Maybe I was in a more forgiving mode. I understood their predicament. If we could not have her come to the Planning Board meeting that particular evening, it meant she would wait an entire month, then have a public hearing, for which she would have to wait another month beyond

560 that. I said we have already reviewed the project in February, for which they were on the agenda and it was posted. Nobody showed up, except Mr. Gavilondo, and there was no public participation and no interest at that time. I am not making excuses for the College or for the Planning Board. We both could do better. I would really like to feel we are working together and can work together. I believe the College is just important to the Village as the Village is to the College.

565 Ted Bartlett: Could you outline the process? What happens next?

W. Hall: We have a lot of new information to look at. There will not be a decision made tonight. I am going to propose that the public hearing be adjourned until Monday, August 8, at our regular

570 Planning Board meeting, at which time we will open it up again to receive any more comments. We will then close the hearing. Hopefully, at that time we will have enough input for the Board to make a reasonable decision.

Mr. Gavilondo: Will you approve the project at that time? W. Hall: We don't know yet. We will

575 review all the additional material we have received tonight. We will try to reach some sort of conclusion.

Mr. Gavilondo: I noticed that the Long Environmental Assessment Form (EAF) that was completed indicates this project is not contiguous to a National Register Historic District, whereas in fact it is.

580 That would certainly need to be corrected. That would certainly need to be considered by the Board in making its determination. I have a letter from a neighbor residing on Sullivan Street that I would like to read aloud for the record.

*To: Cazenovia Village Planning Board*

585 *Subject: Cazenovia College Plan to convert Athletic field to Artificial Turf*

*We moved to 68 Sullivan Street in November 2010. The main reason we purchased the home is because we felt the property, with its large wooded area would provide an ideal play-place for our young daughters. We picked-up several garbage bags full of litter and blazed trails our girls have named and drawn on a map. They adore the woods, but were scared and disappointed when they*  
590 *discovered drugs and drug paraphernalia in their favorite area, along with broken glass bottles. Fortunately, they do not yet understand what kind of activity is associated with the numerous Trojan wrappers we have also found.*

*Our property - 1.39 acres - includes much of the woods on the west side of the athletic field and on the north side of the athletic complex parking lot. Our fear is that if artificial turf is*  
595 *installed, our property will be used as a refuge for people seeking privacy, with increased trespassing, disrupting our children's sense of security in their own back yard and creating safety and liability issues. Lights and bleachers will likely follow the turf, so we are also concerned about light pollution, noise and increased traffic in the area.*

*We ask that you review our concerns along with those of several other residents who will be*  
600 *negatively impacted by the potential turf installation and incorporate them into the decision making process.*

*Sincerely,  
Scott and Brooke Dauenhauer*

605 Mr. Gavilondo: I think there is so much going on at this meeting largely because there was not significant or any communication prior to this meeting. We reached out to Dr. Berger in March, after becoming aware at the February meeting, and advised her that we were interested in being kept abreast of the project. We were not kept abreast of the project. They could have made the neighbors aware, but they did not. I would like the Board to consider its ability to actually bind future boards.

610 Amy Mann: In the new zoning law, the abutters notice is now law. There is a new part in the zoning regulations that state if you are going to do anything, you have to notify the abutting properties. Neighbors on all sides must be notified.

615 Dr. Tierno: The College did send a notice to people with properties adjoining the site to make sure they knew about the meeting.

620 W. Hall: Are there any further comments from the Board? Are there any further comments from the floor? If there is nothing further, I make the motion to adjourn this public hearing to reconvene at 7:30 p.m. on Monday, August 8, 2011. C. Macaulay seconded. The motion carried.

The meeting was adjourned at 8:58 p.m.

625 Respectfully submitted,

Marlene Westcott  
Recording Secretary